1	COMMITTEE SUBSTITUTE
2	FOR
3	Senate Bill No. 437
4	(By Senators Kessler (Mr. President) and Hall,
5	By Request of the Executive)
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7	[Originating in the Committee on Health and Human Resources;
8	reported February 17, 2012.]
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12	A BILL to amend and reenact \$16-1-4 of the Code of West Virginia,
13	1931, as amended; to amend said code by adding thereto a new
14	article, designated \$16-5H-1, \$16-5H-2, \$16-5H-3, \$16-5H-4,
15	\$16-5H-5, $$16-5H-6$, $$16-5H-7$, $$16-5H-8$ and $$16-5H-9$; to amend
16	and reenact §30-1-7a of said code; to amend and reenact
17	\$30-5-3 of said code; to amend and reenact $$60A-9-3$, $$60A-9-4$,
18	\$60A-9-5 and $$60A-9-7$ of said code; to amend said code by
19	adding thereto three new sections, designated §60A-9-4a,
20	\$60A-9-5a and $$60A-9-8$; to amend and reenact $$60A-10-3$,
21	\$60A-10-4, $$60A-10-5$, $$60A-10-7$, $$60A-10-8$ and $$60A-10-11$ of
22	said code; and to amend and reenact §61-12-10 of said code,
23	all relating to substance abuse generally; addressing the
24	regulation of opioid treatment programs in this state;
25	updating rules for opioid treatment program facilities to
26	require clinical guidelines, recovery models, education and

training requirements for treatment facility staff limitations treatment and requirements; addressing the licensing and oversight of chronic pain management clinics; creating the Chronic Pain Clinic Licensing Act; providing definitions; establishing requirements for ownership, licensure, operation and management of pain management clinics; establishing limitations on the dispensing of controlled substances at a pain management clinic; requiring annual inspections of pain management clinics; providing for suspension or revocation of a pain management clinic license and setting forth due process requirements; providing for prohibitions on practicing at or operating a pain management clinic under certain circumstances; providing civil penalties regarding pain management clinics; providing for notice requirements to applicable licensing boards; requiring rules for the licensure of pain management clinics; removing requirement of certain licensed or certified health care professionals to complete continuing education course work on the subject of end-of-life care; requiring certain licensed or certified health care professionals to complete drug diversion practice prescribing of controlled training and best substances training; requiring certain licensing boards to establish drug diversion training and best practice prescribing of controlled substances training; requiring a valid practitioner-patient relationship to exist prior to compounding or dispensing prescriptions; clarifying certain

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that do not establish circumstances а valid practitioner-patient relationship; requiring certain persons to submit information to the Controlled Substances Monitoring within twenty-four hours; Program database additional information to be submitted to the Controlled Substances Monitoring Program database; clarifying that reporting is required for certain amounts of drugs dispensed to patients; requiring verification of certain information reported to the Controlled Substances Monitoring Program database; providing certain requirements and training for law-enforcement officials in order to access the Controlled Monitoring Program database; Substance permitting the Controlled Substance Monitoring Program Database Review Committee to query the Controlled Substance Monitoring Program database; requiring the Board of Pharmacy to review the Controlled Substance Monitoring Program database in order to issue certain reports; permitting the Board of Pharmacy to certain information contained in the Controlled share Substance Monitoring Program database with the Department of Health and Human Resources; requiring the Board of Pharmacy to establish an advisory committee; setting forth the membership of the advisory committee; outlining the advisory committee's scope and duties; requiring the Board of Pharmacy to create a Controlled Substances Monitoring Program Database Review Committee; setting forth the membership of the review committee; outlining the review committee's scope, powers and

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duties; requiring the Board of Pharmacy to promulgate certain legislative rules; permitting prescribing practitioners to notify law enforcement of certain violations with immunity; requiring the Board of Pharmacy to provide annual reports to the Legislature; requiring various boards that regulate professions with prescriptive authority to require persons licensed by the board to conduct an initial search of the Controlled Substance Monitoring Program database when prescribing a course of treatment that includes prescribing of pain-relieving controlled substances and an annual search of the Controlled Substance Monitoring Program database for certain patients; setting forth penalties for failing to search the Controlled Substance Monitoring Program database in certain circumstances; establishing a felony offense and penalties for unauthorized access, use or disclosure of information contained in the Controlled Substance Monitoring Program database; creating Fight Substance Abuse Fund and setting forth permissible uses for fund; defining terms and updating definitions in the Methamphetamine Laboratory Eradication Act; establishing restrictions on the sale, transfer or dispensing of ephedrine, pseudoephedrine and phenylpropanolamine by pharmacies; establishing criminal penalties for purchasing, receiving or possessing certain ephedrine, pseudoephedrine quantities οf and phenylpropanolamine; establishing criminal penalties pharmacies, wholesalers or other entities which sell, transfer

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or dispense a product under certain circumstances; amending the restrictions on the sale, transfer or delivery of certain designated precursors to the manufacture of methamphetamine or other controlled substances; requiring offer of patient counseling by a pharmacist upon the sale, transfer or delivery of certain designated precursors to the manufacture of methamphetamine or other controlled substances; requiring certain processing requirements of pharmacists, pharmacy intern, and pharmacy technicians; establishing use requirements of the Multi-State Real-Time Tracking System; requiring pharmacies and retail establishments electronically submit certain information to the Multi-State Real-Time Tracking System; requiring pharmacies and retail sales establishments to stop pending under circumstances; limiting liability of retailers utilizing the Multi-State Real-Time Tracking System under certain circumstances; requiring pharmacies or retail establishments maintain written logs or electronic record-keeping databases under certain circumstances; providing supersession and preemption of all local laws, ordinances and regulations pertaining to the sale of certain substances; amending reporting requirements and requiring real-time electronic reporting of certain information; providing for enforcement access to information pertaining to the sale of certain substances; requiring the National Association of Drug Diversion Investigators to forward certain records to the West

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Virginia State Police and provide real-time access to the

Multi-State Real-Time Tracking System to law enforcement;

requiring the West Virginia State Police to submit an annual

report with data and statistics on methamphetamine use,

production and distribution; and requiring the chief medical

officer to provide notice to the Controlled Substance

Monitoring Program Database Review Committee in the case of a

9 Be it enacted by the Legislature of West Virginia:

death caused by overdose.

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- That \$16-1-4 of the Code of West Virginia, 1931, as amended, 11 be amended and reenacted; that said code be amended by adding 12 thereto a new article, designated \$16-5H-1, \$16-5H-2, \$16-5H-3, 13 \$16-5H-4, \$16-5H-5, \$16-5H-6, \$16-5H-7, \$16-5H-8 and \$16-5H-9; that 14 \$30-1-7a of said code be amended and reenacted; that \$30-5-3 of 15 said code be amended and reenacted; that \$60A-9-3, \$60A-9-4, \$60A-9-5 and \$60A-9-7 of said code be amended and reenacted; that 17 said code be amended by adding thereto three new sections, 18 designated \$60A-9-4a, \$60A-9-5a and \$60A-9-8; that \$60A-10-3, \$60A-10-4, \$60A-10-5, \$60A-10-7, \$60A-10-8 and \$60A-10-11 of said 20 code be amended and reenacted; and that \$61-12-10 of said code be 21 amended and reenacted, all to read as follows:
- 22 CHAPTER 16. PUBLIC HEALTH.
- 23 ARTICLE 1. STATE PUBLIC HEALTH SYSTEM.
- 24 §16-1-4. Proposal of rules by the secretary.
- 25 (a) The secretary may propose rules in accordance with the

- 1 provisions of article three, chapter twenty-nine-a of this code
- 2 that are necessary and proper to effectuate the purposes of this
- 3 chapter. The secretary may appoint or designate advisory councils
- 4 of professionals in the areas of hospitals, nursing homes, barbers
- 5 and beauticians, postmortem examinations, mental health and
- 6 intellectual disability centers and any other areas necessary to
- 7 advise the secretary on rules.
- 8 <u>(b)</u> The rules may include, but are not limited to, the
- 9 regulation of:
- 10 (a) (1) Land usage endangering the public health: Provided,
- 11 That no rules may be promulgated or enforced restricting the
- 12 subdivision or development of any parcel of land within which the
- 13 individual tracts, lots or parcels exceed two acres each in total
- 14 surface area and which individual tracts, lots or parcels have an
- 15 average frontage of not less than one hundred fifty feet even
- 16 though the total surface area of the tract, lot or parcel equals or
- 17 exceeds two acres in total surface area, and which tracts are sold,
- 18 leased or utilized only as single-family dwelling units.
- 19 Notwithstanding the provisions of this subsection, nothing in this
- 20 section may be construed to abate the authority of the department
- 21 to:
- 22 (1) (A) Restrict the subdivision or development of a tract for
- 23 any more intense or higher density occupancy than a single-family
- 24 dwelling unit;
- (2) (B) Propose or enforce rules applicable to single-family
- 26 dwelling units for single-family dwelling unit sanitary sewerage

- 1 disposal systems; or
- 2 (3) (C) Restrict any subdivision or development which might
- 3 endanger the public health, the sanitary condition of streams or
- 4 sources of water supply;
- 5 (b) (2) The sanitary condition of all institutions and
- 6 schools, whether public or private, public conveyances, dairies,
- 7 slaughterhouses, workshops, factories, labor camps, all other
- 8 places open to the general public and inviting public patronage or
- 9 public assembly, or tendering to the public any item for human
- 10 consumption and places where trades or industries are conducted;
- (c) (3) Occupational and industrial health hazards, the
- 12 sanitary conditions of streams, sources of water supply, sewerage
- 13 facilities and plumbing systems and the qualifications of personnel
- 14 connected with any of those facilities, without regard to whether
- 15 the supplies or systems are publicly or privately owned; and the
- 16 design of all water systems, plumbing systems, sewerage systems,
- 17 sewage treatment plants, excreta disposal methods and swimming
- 18 pools in this state, whether publicly or privately owned;
- 19 (d) (4) Safe drinking water, including:
- 20 $\frac{(1)}{(A)}$ The maximum contaminant levels to which all public
- 21 water systems must conform in order to prevent adverse effects on
- 22 the health of individuals and, if appropriate, treatment techniques
- 23 that reduce the contaminant or contaminants to a level which will
- 24 not adversely affect the health of the consumer. The rule shall
- 25 contain provisions to protect and prevent contamination of
- 26 wellheads and well fields used by public water supplies so that

- 1 contaminants do not reach a level that would adversely affect the 2 health of the consumer;
- 3 (2) (B) The minimum requirements for: Sampling and testing;
- 4 system operation; public notification by a public water system on
- 5 being granted a variance or exemption or upon failure to comply
- 6 with specific requirements of this section and rules promulgated
- 7 under this section; record keeping; laboratory certification; as
- 8 well as procedures and conditions for granting variances and
- 9 exemptions to public water systems from state public water systems
- 10 rules; and
- 11 (3) (C) The requirements covering the production and
- 12 distribution of bottled drinking water and may establish
- 13 requirements governing the taste, odor, appearance and other
- 14 consumer acceptability parameters of drinking water;
- 15 (e) (5) Food and drug standards, including cleanliness,
- 16 proscription of additives, proscription of sale and other
- 17 requirements in accordance with article seven of this chapter as
- 18 are necessary to protect the health of the citizens of this state;
- (f) (6) The training and examination requirements for
- 20 emergency medical service attendants and emergency medical care
- 21 technician- paramedics; the designation of the health care
- 22 facilities, health care services and the industries and occupations
- 23 in the state that must have emergency medical service attendants
- 24 and emergency medical care technician-paramedics employed and the
- 25 availability, communications and equipment requirements with
- 26 respect to emergency medical service attendants and to emergency

- 1 medical care technician-paramedics. Provided, That Any regulation
- 2 of emergency medical service attendants and emergency medical care
- 3 technician- paramedics may not exceed the provisions of article
- 4 four-c of this chapter;
- $\frac{(g)}{(f)}$ The health and sanitary conditions of establishments
- 6 commonly referred to as bed and breakfast inns. For purposes of
- 7 this article, "bed and breakfast inn" means an establishment
- 8 providing sleeping accommodations and, at a minimum, a breakfast
- 9 for a fee. Provided, That The secretary may not require an owner
- 10 of a bed and breakfast providing sleeping accommodations of six or
- 11 fewer rooms to install a restaurant-style or commercial food
- 12 service facility. Provided, however, That The secretary may not
- 13 require an owner of a bed and breakfast providing sleeping
- 14 accommodations of more than six rooms to install a restaurant-type
- 15 or commercial food service facility if the entire bed and breakfast
- 16 inn or those rooms numbering above six are used on an aggregate of
- 17 two weeks or less per year;
- 18 (h) (8) Fees for services provided by the Bureau for Public
- 19 Health including, but not limited to, laboratory service fees,
- 20 environmental health service fees, health facility fees and permit
- 21 fees;
- 22 (i) (9) The collection of data on health status, the health
- 23 system and the costs of health care;
- 24 (j) (10) Opioid treatment programs duly licensed and operating
- 25 under the requirements of chapter twenty-seven of this code.
- 26 (A) The Health Care Authority shall develop new certificate

- 1 of need standards, pursuant to the provisions of article two-d of 2 this chapter, that are specific for opioid treatment program
- 3 facilities.
- 4 (B) No applications for a certificate of need for opioid
- 5 treatment programs $\frac{1}{2}$ $\frac{1}{2}$ be approved by the Health Care
- 6 Authority as of the effective date of the 2007 amendments to this
- 7 subsection. The secretary shall promulgate revised emergency rules
- 8 to govern licensed programs: Provided, That
- 9 <u>(C)</u> There is a moratorium on the licensure of new opioid
- 10 treatment programs that do not have a certificate of need as of the
- 11 effective date of the 2007 amendments to this subsection, which
- 12 shall continue until the Legislature determines that there is a
- 13 necessity for additional opioid treatment facilities in West
- 14 Virginia.
- 15 <u>(D)</u> The secretary shall file revised emergency rules with the
- 16 Secretary of State to regulate opioid treatment programs in
- 17 compliance with subsections (1) through (9), inclusive, of the
- 18 provisions of this section. Provided, however, That Any opioid
- 19 treatment program facility that has received a certificate of need
- 20 pursuant to article two-d, of this chapter by the Health Care
- 21 Authority shall be permitted to proceed to license and operate the
- 22 facility.
- 23 (E) All existing opioid treatment programs shall be subject to
- 24 monitoring by the secretary. All staff working or volunteering at
- 25 opioid treatment programs shall complete the minimum education,
- 26 reporting and safety training criteria established by the

- 1 <u>secretary</u>. All existing opioid treatment programs shall be in
- 2 compliance within one hundred eighty days of the effective date of
- 3 the revised emergency rules as required herein. The revised
- 4 emergency rules shall provide at a minimum:
- 5 <u>(i)</u> That the initial assessment prior to admission for entry
- 6 into the opioid treatment program shall include an initial drug
- 7 test to determine whether an individual is either opioid addicted
- 8 or presently receiving methadone for an opioid addiction from
- 9 another opioid treatment program.
- 10 (ii) The patient may be admitted to the opioid treatment
- 11 program if there is a positive test for either opioids or methadone
- 12 or there are objective symptoms of withdrawal, or both, and all
- 13 other criteria set forth in the rule for admission into an opioid
- 14 treatment program are met. Provided, That Admission to the program
- 15 may be allowed to the following groups with a high risk of relapse
- 16 without the necessity of a positive test or the presence of
- 17 objective symptoms: Pregnant women with a history of opioid abuse,
- 18 prisoners or parolees recently released from correctional
- 19 facilities, former clinic patients who have successfully completed
- 20 treatment but who believe themselves to be at risk of imminent
- 21 relapse and HIV patients with a history of intravenous drug use.
- 22 All other patients must test positive for the presence of an opioid
- 23 in the system before treatment through the use of methadone.
- 24 (iii) That within seven days of the admission of a
- 25 patient, the opioid treatment program shall complete an initial
- 26 assessment and an initial plan of care.

- 1 (iv) That within thirty days after admission of a patient, 2 Subsequently, the opioid treatment program shall develop a an 3 <u>individualized</u> treatment plan of care by the thirtieth day after 4 admission and attach the plan to the patient's chart no later than 5 five days after such the plan is developed. The opioid treatment 6 program shall follow guidelines established by a nationally 7 recognized authority approved by the secretary and include a 8 recovery model in the individualized treatment plan of care. The 9 treatment plan is to reflect that detoxification is an option for 10 treatment and supported by the program; that the strength of 11 maintenance doses of methadone should decrease over time; that the 12 treatment is limited to a defined period of time; and that 13 participants are required to work toward a drug-free lifestyle. 14 (3) (v) That each opioid treatment program shall report and 15 provide statistics to the Department of Health and Human Resources 16 at least semiannually which includes the total number of patients; 17 the number of patients who have been continually receiving 18 methadone treatment in excess of two years, including the total 19 number of months of treatment for each such patient; the state 20 residency of each patient; the number of patients discharged from 21 the program, including the total months in the treatment program 22 prior to discharge and whether the discharge was for:
- 23 (A) Termination or disqualification;
- 24 (B) Completion of a program of detoxification;
- 25 (C) Voluntary withdrawal prior to completion of all 26 requirements of detoxification as determined by the opioid

- 1 treatment program; or
- 2 (D) Successful completion of the individualized treatment care
- 3 plan; or
- 4 <u>(E)</u> An unexplained reason.
- 5 $\frac{(4)}{(vi)}$ That random drug testing of <u>all</u> patients <u>shall</u> be
- 6 conducted during the course of treatment at least monthly. For
- 7 purposes of these rules, "random drug testing" shall mean means
- 8 that each patient of an opioid treatment program facility has a
- 9 statistically equal chance of being selected for testing at random
- 10 and at unscheduled times. Any refusal to participate in a random
- 11 drug test shall be considered a positive test. Provided, That
- 12 Nothing contained in this section or the legislative rules
- 13 promulgated in conformity herewith will preclude any opioid
- 14 treatment program from administering such additional drug tests as
- 15 determined necessary by the opioid treatment program.
- 16 (vii) That all random drug tests conducted by an opioid
- 17 treatment program shall, at a minimum, test for the following:
- 18 (A) Opiates, including oxycodone at common levels of dosing;
- 19 (B) Methadone and any other medication used by the program as
- 20 an intervention;
- 21 (C) Benzodiazepine including diazepam, lorazepam, clonazepam
- 22 and alprazolam;
- 23 (D) Cocaine;
- 24 (E) Methamphetamine or amphetamine; and
- 25 (F) Tetrahydrocannabinol, delta-9-tetrahydrocannabinol or
- 26 dronabinol or other similar substances; or

- 1 <u>(G)</u> Other drugs determined by community standards, regional 2 variation or clinical indication.
- 3 <u>(viii) That a positive drug</u> test is a test that results in the
- 4 presence of any drug or substance listed in this schedule and any
- 5 other drug or substance prohibited by the opioid treatment program.
- 6 (6) That A positive drug test result after the first six months in
- 7 an opioid treatment program shall result in the following:
- 8 (A) Upon the first positive drug test result, the opioid 9 treatment program shall:
- 10 (1) Provide mandatory and documented weekly counseling of no
- 11 <u>less than thirty minutes</u> to the patient, which shall include weekly
- 12 meetings with a counselor who is licensed, certified or enrolled in
- 13 the process of obtaining licensure or certification in compliance
- 14 with the rules and on staff at the opioid treatment program;
- 15 (2) Immediately revoke the take home methadone privilege for
- 16 a minimum of thirty days; and
- 17 (B) Upon a second positive drug test result within six months
- 18 of a previous positive drug test result, the opioid treatment
- 19 program shall:
- 20 (1) Provide mandatory and documented weekly counseling of no
- 21 less than thirty minutes, which shall include weekly meetings with
- 22 a counselor who is licensed, certified or enrolled in the process
- 23 of obtaining licensure or certification in compliance with the
- 24 rules and on staff at the opioid treatment program;
- 25 (2) Immediately revoke the take-home methadone privilege for
- 26 a minimum of sixty days; and

- 1 (3) Provide mandatory documented treatment team meetings with 2 the patient.
- 3 (C) Upon a third positive drug test result within a period of 4 six months the opioid treatment program shall:
- 5 (1) Provide mandatory and documented weekly counseling of no
- 6 <u>less than thirty minutes</u>, which shall include weekly meetings with
- 7 a counselor who is licensed, certified or enrolled in the process
- 8 of obtaining licensure or certification in compliance with the
- 9 rules and on staff at the opioid treatment program;
- 10 (2) Immediately revoke the take-home methadone privilege for 11 a minimum of one hundred twenty days; and
- 12 (3) Provide mandatory and documented treatment team meetings
- 13 with the patient which will include, at a minimum: The need for
- 14 continuing treatment; a discussion of other treatment alternatives;
- 15 and the execution of a contract with the patient advising the
- 16 patient of discharge for continued positive drug tests.
- 17 (D) Upon a fourth positive drug test within a six-month
- 18 period, the patient shall be immediately discharged from the opioid
- 19 treatment program or, at the option of the patient, shall
- 20 immediately be provided the opportunity to participate in a twenty-
- 21 one day detoxification plan, followed by immediate discharge from
- 22 the opioid treatment program.
- $\frac{(7)}{(ix)}$ That the opioid treatment program must report and
- 24 provide statistics to the Department of Health and Human Resources
- 25 demonstrating compliance with the random drug test rules,
- 26 including: confirmation that:

- 1 (A) Confirmation that the random drug tests were truly random
- 2 in regard to both the patients tested and to the times random drug
- 3 tests were administered by lottery or some other objective standard
- 4 so as not to prejudice or protect any particular patient;
- 5 (B) Confirmation that the random drug tests were performed at
- 6 least monthly for all program participants;
- 7 $\frac{\text{(B)}}{\text{(C)}}$ (C) The total number and the number of positive results;
- 8 and
- 9 $\frac{\text{(C)}}{\text{(D)}}$ (D) The number of expulsions from the program.
- 10 $\frac{(8)}{(x)}$ That all opioid treatment facilities be open for
- 11 business seven days per week; however, Provided, That the opioid
- 12 treatment center may be closed for eight holidays and two training
- 13 days per year. During all operating hours, every opioid treatment
- 14 program shall have a health care professional actively licensed in
- 15 this state present and on duty at the treatment center and a
- 16 physician actively licensed in this state available for
- 17 consultation.
- (9) (xi) That the Office of Health Facility Licensure and
- 19 Certification develop policies and procedures in conjunction with
- 20 the Board of Pharmacy that will allow physicians treating patients
- 21 through an opioid treatment program access to the Prescription Drug
- 22 Registry Controlled Substances Monitoring Program database
- 23 maintained by the Board of Pharmacy at the patient's intake, before
- 24 administration of methadone or other treatment in an opioid
- 25 treatment program, after the initial thirty days of treatment,
- 26 prior to any take home medication being granted, after any positive

- 1 drug test, and at each ninety-day treatment review to ensure the
- 2 patient is not seeking prescription medication from multiple
- 3 sources. The results obtained from the Controlled Substances
- 4 Monitoring Program database shall be maintained with the patient
- 5 <u>records</u>.
- 6 (xii) That each opioid treatment program shall establish a
- 7 peer review committee, with at least one physician member, to
- 8 review whether the program is following guidelines established by
- 9 a nationally recognized authority approved by the secretary. The
- 10 secretary shall prescribe the procedure for evaluation by the peer
- 11 review. Each opioid treatment program shall submit a report of the
- 12 peer review results to the secretary on a quarterly basis.
- 13 (k) (11) The secretary shall propose a rule for legislative
- 14 approval in accordance with the provisions of article three,
- 15 chapter twenty-nine-a of this code for the distribution of state
- 16 aid to local health departments and basic public health services
- 17 funds.
- 18 $\frac{\text{(1)}}{\text{(A)}}$ The rule shall include the following provisions:
- 19 (a) Base allocation amount for each county;
- 20 (B) (ii) Establishment and administration of an emergency fund
- 21 of no more than two percent of the total annual funds of which
- 22 unused amounts are to be distributed back to local boards of health
- 23 at the end of each fiscal year;
- 24 (C) (iii) A calculation of funds utilized for state support of
- 25 local health departments;
- 26 (iv) Distribution of remaining funds on a per capita

- 1 weighted population approach which factors coefficients for
- 2 poverty, health status, population density and health department
- 3 interventions for each county and a coefficient which encourages
- 4 counties to merge in the provision of public health services;
- 5 (E) (v) A hold-harmless provision to provide that each local
- 6 health department receives no less in state support for a period of
- 7 four years beginning in the 2009 budget year.
- 8 $\frac{(2)}{(2)}$ (B) The Legislature finds that an emergency exists and,
- 9 therefore, the secretary shall file an emergency rule to implement
- 10 the provisions of this section pursuant to the provisions of
- 11 section fifteen, article three, chapter twenty-nine-a of this code.
- 12 The emergency rule is subject to the prior approval of the
- 13 Legislative Oversight Commission on Health and Human Resources
- 14 Accountability prior to filing with the Secretary of State.
- $\frac{(1)}{(12)}$ Other health-related matters which the department is
- 16 authorized to supervise and for which the rule-making authority has
- 17 not been otherwise assigned.
- 18 ARTICLE 5H. CHRONIC PAIN CLINIC LICENSING ACT.
- 19 §16-5H-1. Purpose and short title.
- 20 This article shall be known as the Chronic Pain Clinic
- 21 Licensing Act. The purpose of this act is to establish licensing
- 22 requirements for facilities that treat patients for chronic pain
- 23 management in order to ensure that patients may be lawfully treated
- 24 for chronic pain by physicians in facilities that comply with
- 25 oversight requirements developed by the Department of Health and
- 26 Human Resources.

1 §16-5H-2. Definitions.

- 2 (a) "Chronic pain" means pain that has persisted after
 3 reasonable medical efforts have been made to relieve the pain or
 4 cure its cause and that has continued, either continuously or
 5 episodically, for longer than three continuous months. For
 6 purposes of this article, "chronic pain" does not include pain
 7 associated with a terminal condition or with a progressive disease
 8 that, in the normal course of progression, may reasonably be
 9 expected to result in a terminal condition.
- 10 (b) "Director" means the Director of the Office of Health
 11 Facility Licensure and Certification within the Office of the
 12 Inspector General.
- 13 (c) "Owner" means any person, partnership, association or 14 corporation listed as the owner of a pain management clinic on the 15 licensing forms required by this article.
- 16 (d) "Pain management clinic" means all privately owned pain
 17 management clinics, facilities or offices not otherwise exempted
 18 from this article and which meets both of the following criteria:
- (1) The majority of patients of the prescribers or dispensers 20 at the facility are provided treatment for chronic pain that 21 includes the use of controlled substances, as defined by section 22 one hundred one, article one, chapter sixty-a of this code, or 23 other drugs specified in rules adopted pursuant to this article;
- 24 (2) The facility meets any other identifying criteria 25 established by the secretary by rule.
- 26 (e) "Physician" means an individual authorized to practice

- 1 medicine or surgery or osteopathic medicine or surgery in this 2 state.
- (f) "Prescriber" means an individual who is authorized by law
 to prescribe drugs or drug therapy related devices in the course of
 the individual's professional practice, including only a medical or
 osteopathic physician authorized to practice medicine or surgery;
 a physician assistant or osteopathic physician assistant who holds
 a certificate to prescribe drugs; or an advanced nurse practitioner
- 10 (g) "Secretary" means the Secretary of the West Virginia 11 Department of Health and Human Resources. The secretary may define 12 in rules any term or phrase used in this article which is not

14 §16-5H-3. Pain management clinics to obtain license; application;

15 fees and inspections.

13 expressly defined.

9 who holds a certificate to prescribe.

- 16 (a) No person, partnership, association or corporation may
 17 operate a pain management clinic without first obtaining a license
 18 from the secretary in accordance with the provisions of this
 19 article and the rules lawfully promulgated pursuant to this
 20 article.
- (b) Any person, partnership, association or corporation 22 desiring a license to operate a pain management clinic in this 23 state shall file with the Office of Health Facility Licensure and 24 Certification an application in such form as the secretary shall 25 prescribe and furnish accompanied by a fee to be determined by the 26 secretary.

- 1 (c) The Director of the Office of Health Facility Licensure
 2 and Certification or his or her designee shall inspect each
 3 facility prior to issuing a license and review all documentation
 4 submitted with the application. The secretary shall issue a
 5 license if the facility is in compliance with the provisions of
 6 this article and with the rules lawfully promulgated pursuant to
 7 this article.
- 8 (d) A license shall expire one year from the date of issuance.
 9 Sixty days prior to the expiration date, an application for renewal
 10 shall be submitted on forms furnished by the secretary. A license
 11 shall be renewed if the secretary determines that the applicant is
 12 in compliance with this article and with all rules promulgated
 13 pursuant to this article. A license issued to one facility
 14 pursuant to this article is not transferable or assignable. A
 15 change of ownership of a licensed pain management clinic requires
 16 submission of a new application.
- 17 (e) The secretary or his or her designee shall inspect on a
 18 periodic basis all pain management clinics that are subject to this
 19 article and all rules adopted pursuant to this article to ensure
 20 continued compliance.

21 §16-5H-4. Operational requirements.

- (a) Any person, partnership, association or corporation that
 desires to operate a pain management clinic in this state must
 submit to the director documentation that the facility meets all of
 the following requirements:
- 26 (1) The clinic shall be licensed in this state with the

- 1 secretary, the Secretary of State, the State Tax Department and all 2 other applicable business or license entities.
- 3 (2) The application shall list all owners of the clinic. At
- 4 least one owner shall be a physician actively licensed to practice
- 5 medicine, surgery or osteopathic medicine or surgery in this state.
- 6 The clinic shall notify the secretary of any change in ownership
- 7 within ten days of the change and must submit a new application
- 8 within the time frame prescribed by the secretary.
- 9 (3) Each pain management clinic shall designate a physician
- 10 owner who shall practice at the clinic and who will be responsible
- 11 for the operation of the clinic. Within ten days after termination
- 12 of a designated physician, the clinic shall notify the director of
- 13 the identity of another designated physician for that clinic.
- 14 Failing to have a licensed designated physician practicing at the
- 15 location of the clinic may be the basis for a suspension or
- 16 revocation of the clinic license. The designated physician shall:
- 17 (A) Have a full, active and unencumbered license to practice
- 18 medicine, surgery or osteopathic medicine or surgery in this state:
- 19 (B) Meet one of the following training requirements:
- 20 (i) Complete a pain medicine fellowship that is accredited by
- 21 the Accreditation Council for Graduate Medical Education or such
- 22 other similar program as may be approved by the secretary; or
- 23 (ii) Hold current board certification by the American Board of
- 24 Pain Medicine or current board certification by the American Board
- 25 of Anesthesiology or such other board certification as may be
- 26 approved by the secretary.

- 1 (C) Practice at the licensed clinic location for which the 2 physician has assumed responsibility;
- 3 (D) Be responsible for complying with all requirements related 4 to the licensing and operation of the clinic;
- 5 (E) Supervise, control and direct the activities of each 6 individual working or operating at the facility, including any 7 employee, volunteer or individual under contract, who provides 8 treatment of chronic pain at the clinic or is associated with the 9 provision of that treatment. The supervision, control and 10 direction shall be provided in accordance with rules promulgated by 11 the secretary.
- (4) All persons employed by the facility shall comply with the 13 requirements for the operation of a pain management clinic 14 established by this article or by any rule adopted pursuant to this 15 article.
- (5) No person may own or be employed by or associated with a pain management clinic who has previously been convicted of, or pleaded guilty to, any felony in this state or another state or territory of the United States. All owners, employees, volunteers or associates of the clinic shall undergo a criminal records check prior to operation of the clinic or engaging in any work, paid or otherwise. The application for license shall include copies of the background check for each anticipated owner, physician, employee, volunteer or associate. The secretary shall review the results of the criminal records check and may deny licensure for any violation of this requirement. The facility shall complete a criminal

- 1 records check on any subsequent owner, physician, employee,
- 2 volunteer or associate of the clinic and submit the results to the
- 3 secretary for continued review.
- 4 (6) The clinic may not be owned by, nor may it employ or 5 associate with, any physician or prescriber:
- 6 (A) Whose Drug Enforcement Administration number has ever been 7 revoked;
- 8 (B) Whose application for a license to prescribe, dispense or 9 administer a controlled substance has been denied by any 10 jurisdiction; or
- (C) Who, in any jurisdiction of this state or any other state or territory of the United States, has been convicted of or plead guilty or nolo contendere to an offense that constitutes a felony for receipt of illicit and diverted drugs, including controlled substances, as defined by section one hundred one, article one, that chapter sixty-a of this code.
- (7) A person may not dispense any medication, including a la controlled substance, as defined by section one hundred one, article one, chapter sixty-a of this code, on the premises of a licensed pain management clinic unless he or she is a physician or pharmacist licensed in this state. Prior to dispensing or prescribing controlled substances, as defined by section one hundred one, article one, chapter sixty-a of this code, at a pain management clinic, the treating physician must access the Controlled Substances Monitoring Program database maintained by the Board of Pharmacy to ensure the patient is not seeking controlled

- 1 substances from multiple sources. If the patient receives ongoing
- 2 treatment, the physician shall also review the Controlled
- 3 Substances Monitoring Program database at each patient examination
- 4 or at least every ninety days. The results obtained from the
- 5 Controlled Substances Monitoring Program database shall be
- 6 maintained with the patient's medical records.
- 7 (8) Each clinic location shall be licensed separately,
- 8 regardless of whether the clinic is operated under the same
- 9 business name or management as another clinic.
- 10 (9) A pain management clinic shall not dispense to any patient
- 11 more than a seventy-two-hour supply of a controlled substance, as
- 12 defined by section one hundred one, article one, chapter sixty-a of
- 13 this code.
- 14 (10) The pain management clinic shall develop patient
- 15 protocols, treatment plans and profiles, as prescribed by the
- 16 secretary by rule, and which shall include, but not be limited by,
- 17 the following guidelines:
- 18 (A) When a physician diagnoses an individual as having chronic
- 19 pain, the physician may treat the pain by managing it with
- 20 medications in amounts or combinations that may not be appropriate
- 21 when treating other medical conditions. The physician's diagnosis
- 22 shall be made after having the individual evaluated by one or more
- 23 other physicians who specialize in the treatment of the area,
- 24 system or organ of the body perceived as the source of the pain.
- 25 The physician's diagnosis and treatment decisions shall be made
- 26 according to accepted and prevailing standards for medical care.

- 1 (B) The physician shall maintain a record of all of the 2 following:
- 3 (i) Medical history and physical examination of the 4 individual;
- 5 (ii) The diagnosis of chronic pain, including signs, symptoms 6 and causes;
- 7 (iii) The plan of treatment proposed, the patient's response 8 to the treatment, and any modification to the plan of treatment;
- 9 (iv) The dates on which any medications were prescribed,
 10 dispensed or administered, the name and address of the individual
 11 to or for whom the medications were prescribed, dispensed or
 12 administered, and the amounts and dosage forms for the drugs
 13 prescribed, dispensed or administered;
- 14 (v) A copy of the report made by the physician to whom 15 referral for evaluation was made.
- 16 (C) A physician, physician assistant, or advanced nurse 17 practioner shall perform a physical examination of a patient on the 18 same day that the physician prescribes, dispenses or administers a 19 controlled substance to a patient at a pain management clinic.
- (D) A physician authorized to prescribe controlled substances

 21 who practices at a pain management clinic is responsible for

 22 maintaining the control and security of his or her prescription

 23 blanks and any other method used for prescribing controlled

 24 substance pain medication. The physician shall comply with all

 25 state and federal requirements for tamper-resistant prescription

 26 paper. In addition to any other requirements imposed by statute or

- 1 rule, the physician shall notify the secretary in writing within
- 2 twenty-four hours following any theft or loss of a prescription
- 3 blank or breach of any other method for prescribing pain
- 4 medication.
- 5 (b) Upon satisfaction that an applicant has met all of the
- 6 requirements of this article, the secretary may issue a license to
- 7 operate a pain management clinic. An entity that obtains this
- 8 license may possess, have custody or control of, and dispense drugs
- 9 designated as Schedule II or Schedule III in sections two hundred
- 10 six or two hundred eight, article two, chapter sixty-a of this
- 11 code.

12 **§16-5H-5**. **Exemptions**.

- 13 (a) The following facilities are not pain management clinics
- 14 subject to the requirements of this article:
- 15 (1) A facility that is affiliated with an accredited medical
- 16 school at which training is provided for medical or osteopathic
- 17 students, residents or fellows, podiatrists, dentists, nurses,
- 18 physician assistants, veterinarians or any affiliated facility to
- 19 the extent that it participates in the provision of the
- 20 instruction;
- 21 (2) A facility that does not prescribe or dispense controlled
- 22 substances for the treatment of chronic pain;
- 23 (3) A hospital licensed in this state, a facility located on
- 24 the campus of a licensed hospital that is owned, operated or
- 25 controlled by that licensed hospital, and an ambulatory health care
- 26 facility as defined by section two, article 2D, chapter 16 that is

- 1 owned, operated or controlled by a licensed hospital;
- 2 (4) A physician practice owned or controlled, in whole or in
- 3 part, by a licensed hospital or by an entity that owns or controls,
- 4 in whole or in part, one or more licensed hospitals;
- 5 (5) A hospice program licensed in this state;
- 6 (6) A nursing home licensed in this state;
- 7 (7) An ambulatory surgical facility as defined by section two,
- 8 article 2D, chapter 16; and
- 9 (8) A facility conducting clinical research that may use
- 10 controlled substances in studies approved by a hospital-based
- 11 institutional review board or an institutional review board
- 12 accredited by the association for the accreditation of human
- 13 research protection programs.
- 14 (b) Any facility that is not included in this section may
- 15 petition to the secretary for an exemption from the requirements of
- 16 this article. All such petitions are subject to the administrative
- 17 procedures requirements of chapter twenty-nine-a of this code.

18 **§16-5H-6**. Inspection.

- 19 (a) The Office of Health Facility Licensure and Certification
- 20 shall inspect each pain management clinic annually, including a
- 21 review of the patient records, to ensure that it complies with this
- 22 article and the applicable rules.
- 23 (b) During an onsite inspection, the inspector shall make a
- 24 reasonable attempt to discuss each violation with the designated
- 25 physician or other owners of the pain management clinic before
- 26 issuing a formal written notification.

1 (c) Any action taken to correct a violation shall be 2 documented in writing by the designated physician or other owners 3 of the pain management clinic and verified by follow-up visits by 4 the Office of Health Facility Licensure and Certification.

5 §16-5H-7. Suspension; revocation.

- 6 (a) The secretary may suspend or revoke a license issued 7 pursuant to this article if the provisions of this article or of 8 the rules promulgated pursuant to this article are violated. The 9 secretary may revoke a clinic's license and prohibit all physicians 10 associated with that pain management clinic from practicing at the 11 clinic location based upon an annual or periodic inspection and 12 evaluation.
- (b) Before any such license is suspended or revoked, however, written notice shall be given the licensee, stating the grounds of the complaint, and the date, time and place set for the hearing on the complaint, which date shall not be less than thirty days from the time notice is given. The notice shall be sent by certified mail to the licensee at the address where the pain management clinic concerned is located. The licensee shall be entitled to be represented by legal counsel at the hearing.
- (c) If a license is revoked as herein provided, a new application for a license shall be considered by the secretary if, when and after the conditions upon which revocation was based have been corrected and evidence of this fact has been furnished. A new license shall then be granted after proper inspection has been made and all provisions of this article and rules promulgated pursuant

- 1 to this article have been satisfied.
- 2 (d) All of the pertinent provisions of article five, chapter
- 3 twenty-nine-a of this code shall apply to and govern any hearing
- 4 authorized and required by the provisions of this article and the
- 5 administrative procedure in connection therewith.
- 6 (e) Any applicant or licensee who is dissatisfied with the
- 7 decision of the secretary as a result of the hearing provided in
- 8 this section may, within thirty days after receiving notice of the
- 9 decision, appeal the decision to the Circuit Court of Kanawha
- 10 County, in term or in vacation, for judicial review of the
- 11 decision.
- 12 (f) The court may affirm, modify or reverse the decision of
- 13 the secretary and either the applicant or licensee or the secretary
- 14 may appeal from the court's decision to the Supreme Court of
- 15 Appeals.
- 16 (g) If the license of a pain management clinic is revoked or
- 17 suspended, the designated physician of the clinic, any other owner
- 18 of the clinic, or the owner or lessor of the clinic property shall
- 19 cease to operate the facility as a pain management clinic as of the
- 20 effective date of the suspension or revocation. The owner or
- 21 lessor of the clinic property is responsible for removing all signs
- 22 and symbols identifying the premises as a pain management clinic
- 23 within thirty days.
- 24 (h) Upon the effective date of the suspension or revocation,
- 25 the designated physician of the pain management clinic shall advise
- 26 the secretary and the Board of Pharmacy of the disposition of all

- 1 drugs located on the premises. The disposition is subject to the
- 2 supervision and approval of the secretary. Drugs that are
- 3 purchased or held by a pain management clinic that is not licensed
- 4 may be deemed adulterated.
- 5 (i) If the license of a pain management clinic is suspended or
- 6 revoked, any person named in the licensing documents of the clinic,
- 7 including persons owning or operating the pain management clinic,
- 8 may not, as an individual or as part of a group, apply to operate
- 9 another pain management clinic for five years after the date of
- 10 suspension or revocation.
- 11 (j) The period of suspension for the license of a pain
- 12 management clinic shall be prescribed by the secretary, but may not
- 13 exceed one year.

14 §16-5H-8. Violations; penalties; injunction.

- 15 (a) Any person, partnership, association or corporation which
- 16 establishes, conducts, manages or operates a pain management clinic
- 17 without first obtaining a license therefor as herein provided, or
- 18 which violates any provisions of this article or any rule lawfully
- 19 promulgated pursuant to this article, shall be assessed a civil
- 20 penalty by the secretary in accordance with this subsection. Each
- 21 day of continuing violation after conviction shall be considered a
- 22 separate violation:
- 23 (1) If a pain management clinic or any owner or designated
- 24 physician is found to be in violation of any provision of this
- 25 article, unless otherwise noted herein, the secretary may suspend
- 26 or revoke the clinic's license.

- 1 (2) If the clinic's designated physician knowingly and 2 intentionally misrepresents actions taken to correct a violation, 3 the secretary may impose a civil penalty not to exceed \$10,000, 4 and, in the case of an owner-operated pain management clinic, 5 revoke or deny a pain management clinic's license.
- 6 (3) If an owner or designated physician of a pain management 7 clinic concurrently operates an unlicensed pain management clinic, 8 the secretary may impose a civil penalty upon the owner or 9 physician, or both, not to exceed \$5,000 per day.
- 10 (4) If the owner of a pain management clinic that requires a 11 license under this article fails to apply for a new license for the 12 clinic upon a change-of-ownership and operates the clinic under the 13 new ownership, the secretary may impose a civil penalty not to 14 exceed \$5,000.
- (5) If a physician knowingly operates, owns or manages an unlicensed pain management clinic that is required to be licensed pursuant to this article; knowingly prescribes or dispenses or a causes to be prescribed or dispensed, controlled substances in an unlicensed pain management clinic that is required to be licensed; or licenses a pain management clinic through misrepresentation or fraud; procures or attempts to procure a license for a pain management clinic for any other person by making or causing to be made any false representation, the secretary may assess a civil penalty of not more than \$20,000. The penalty may be in addition to or in lieu of any other action that may be taken by the secretary or any other board, court or entity.

- 1 (b) Notwithstanding the existence or pursuit of any other
 2 remedy, the secretary may, in the manner provided by law, maintain
 3 an action in the name of the state for an injunction against any
 4 person, partnership, association, or corporation to restrain or
 5 prevent the establishment, conduct, management or operation of any
 6 pain management clinic or violation of any provisions of this
 7 article or any rule lawfully promulgated thereunder without first
- 9 (c) In determining whether a penalty is to be imposed and in 10 fixing the amount of the penalty, the secretary shall consider the 11 following factors:

8 obtaining a license therefor in the manner hereinbefore provided.

- (1) The gravity of the violation, including the probability

 13 that death or serious physical or emotional harm to a patient has

 14 resulted, or could have resulted, from the pain management clinic's

 15 actions or the actions of the designated or practicing physician,

 16 the severity of the action or potential harm, and the extent to

 17 which the provisions of the applicable laws or rules were violated;

 18 (2) What actions, if any, the owner or designated physician
- 20 (3) Whether there were any previous violations at the pain 21 management clinic; and

19 took to correct the violations;

- 22 (4) The financial benefits that the pain management clinic 23 derived from committing or continuing to commit the violation.
- 24 (d) Upon finding that a physician has violated the provisions 25 of this article or rules adopted pursuant to this article, the 26 secretary shall provide notice of the violation to the applicable

1 licensing board.

2 **§16-5H-9**. Rules.

- 3 (a) The Secretary of the Department of Health and Human
- 4 Resources, in collaboration with the West Virginia Board of
- 5 Medicine and the West Virginia Board of Osteopathy, shall
- 6 promulgate rules in accordance with the provisions of chapter
- 7 twenty-nine-a of this code for the licensure of pain management
- 8 clinics to ensure adequate care, treatment, health, safety, welfare
- 9 and comfort of patients at these facilities. These rules shall
- 10 include, at a minimum:
- 11 (1) The process to be followed by applicants seeking a
- 12 license;
- 13 (2) The qualifications and supervision of licensed and
- 14 non-licensed personnel at pain management clinics and training
- 15 requirements for all facility health care practitioners who are not
- 16 regulated by another board;
- 17 (3) The provision and coordination of patient care, including
- 18 the development of a written plan of care;
- 19 (4) The management, operation, staffing and equipping of the
- 20 pain management clinic;
- 21 (5) The clinical, medical, patient and business records kept
- 22 by the pain management clinic;
- 23 (6) The procedures for inspections and for the review of
- 24 utilization and quality of patient care;
- 25 (7) The standards and procedures for the general operation of
- 26 a pain management clinic, including facility operations, physical

- 1 operations, infection control requirements, health and safety
- 2 requirements, and quality assurance;
- 3 (8) Identification of drugs that may be used to treat chronic
- 4 pain that identify a facility as a pain management clinic,
- 5 including, at a minimum, tramadol and carisoprodol;
- 6 (9) Any other criteria that identify a facility as a pain 7 management clinic;
- 8 (10) The standards and procedures to be followed by an owner
- 9 in providing supervision, direction and control of individuals
- 10 employed by or associated with a pain management clinic;
- 11 (11) Data collection and reporting requirements; and
- 12 (12) Such other standards or requirements as the secretary 13 determines are appropriate.
- 14 (b) The rules authorized by this section may be filed as
- 15 emergency rules if deemed necessary to promptly effectuate the
- 16 purposes of this article.
- 17 CHAPTER 30. PROFESSIONS AND OCCUPATIONS.
- 18 ARTICLE 1. GENERAL PROVISIONS APPLICABLE TO STATE BOARDS.
- 19 §30-1-7a. Continuing education.
- 20 (a) Each board referred to in this chapter shall establish
- 21 continuing education requirements as a prerequisite to license
- 22 renewal. Each board shall develop continuing education criteria
- 23 appropriate to its discipline, which shall include, but not be
- 24 limited to, course content, course approval, hours required and
- 25 reporting periods.

- (b) (1) Notwithstanding any other provision of this code or 1 2 the provision of any rule to the contrary, each person issued a 3 license to practice medicine and surgery or a license to practice 4 podiatry or a license as a physician assistant by the West Virginia 5 Board of Medicine, each person licensed as a pharmacist by the West 6 Virginia Board of Pharmacy, each person licensed to practice 7 registered professional nursing or licensed as an advanced nurse 8 practitioner by the West Virginia Board of Examiners for Registered 9 Professional Nurses, each person licensed as a licensed practical 10 nurse by the West Virginia State Board of Examiners for licensed 11 Practical Nurses and each person licensed to practice medicine and 12 surgery as an osteopathic physician and surgeon or certified as an 13 osteopathic physician assistant by the West Virginia Board of 14 Osteopathy shall complete two hours of continuing education 15 coursework in the subject of end-of-life care including pain 16 management during each continuing education reporting period 17 through the reporting period ending June 30, 2005. The two hours 18 shall be part of the total hours of continuing education required 19 by each board by rule and not two additional hours.
- (2) Effective as of the reporting period beginning July 1, 21 2005, the coursework requirement imposed by this subsection will 22 become a one-time requirement, and all licensees who have not 23 completed the coursework requirement shall complete the coursework 24 requirement prior to his or her first license renewal.
- 25 <u>(b) Notwithstanding any other provision of this code or the</u> 26 provision of any rule to the contrary, each person issued a license

1 to practice medicine and surgery or a license to practice podiatry 2 or licensed as a physician assistant by the West Virginia Board of 3 Medicine, each person issued a license to practice dentistry by the West Virginia Board of Dental Examiners, each person issued a 5 license to practice optometry by the West Virginia Board of 6 Optometry, each person licensed as a pharmacist by the West 7 Virginia Board of Pharmacy, each person licensed to practice 8 registered professional nursing or licensed as an advanced nurse 9 practitioner by the West Virginia Board of Examiners for Registered 10 Professional Nurses, each person licensed as a licensed practical 11 nurse by the West Virginia State Board of Examiners for Licensed 12 Practical Nurses and each person licensed to practice medicine and 13 surgery as an osteopathic physician and surgeon or licensed or 14 certified as an osteopathic physician assistant by the West 15 Virginia Board of Osteopathy shall complete drug diversion training 16 and best practice prescribing of controlled substances training, as 17 the trainings are established by his or her respective licensing board, if that person prescribes, administers, or dispenses a controlled substance, as that term is defined in section one 20 hundred one, article one, chapter sixty-a of this code. 21 (1) Notwithstanding any other provision of this code or the 22 provision of any rule to the contrary, the West Virginia Board of 23 Medicine, the West Virginia Board of Dental Examiners, the West 24 Virginia Board of Optometry, the West Virginia Board of Pharmacy, 25 the West Virginia Board of Examiners for Registered Professional 26 Nurses, the West Virginia State Board of Examiners for Licensed

1 Practical Nurses, and the West Virginia Board of Osteopathy shall 2 establish continuing education requirements and criteria 3 appropriate to their respective discipline on the subject of drug 4 diversion training and best practice prescribing of controlled 5 substances training for each person issued a license or certificate 6 by their respective board who prescribes, administers, or dispenses 7 a controlled substance, as that term is defined in section one 8 hundred one, article one, chapter sixty-a of this code, and shall 9 develop a certification form pursuant to subdivision (b)(2) of this 10 section. 11 (2) Each person who receives his or her initial license or 12 certificate from any of the boards set forth in subsection (b) 13 shall complete the continuing education requirements set forth in 14 subsection (b) within one year of receiving his or her initial 15 license from that board and each person licensed or certified by 16 any of the boards set forth in subsection (b) who has held his or 17 her license or certificate for longer than one year shall complete the continuing education requirements set forth in subsection (b) as a prerequisite to each license renewal: Provided, That a person 20 subject to subsection (b) may waive the continuing education 21 requirements for license renewal set forth in subsection (b) if he 22 or she completes and submits to his or her licensing board a 23 certification form developed by his or her licensing board 24 attesting that he or she has not prescribed, administered, or 25 dispensed a controlled substance, as that term is defined in 26 section one hundred one, article one, chapter sixty-a of this code, 1 during the entire applicable reporting period.

9

- 2 ARTICLE 5. PHARMACISTS, PHARMACY TECHNICIANS, PHARMACY INTERNS AND
 3 PHARMACIES.
- 4 §30-5-3. When licensed pharmacist required; person not licensed

 pharmacist, pharmacy technician or licensed intern not

 to compound prescriptions or dispense poisons or

 narcotics; licensure of interns; prohibiting the

 dispensing of prescription orders in absence of
- 10 (a) It is unlawful for any person not a pharmacist, or who
 11 does not employ a pharmacist, to conduct any pharmacy or store for
 12 the purpose of retailing, compounding or dispensing prescription
 13 drugs or prescription devices.

practitioner-patient relationship.

(b) It is unlawful for the proprietor of any store or 15 pharmacy, any ambulatory health care facility, as that term is 16 defined in section one, article five-b, chapter sixteen of this 17 code, that offers pharmaceutical care, or a facility operated to 18 provide health care or mental health care services free of charge 19 or at a reduced rate and that operates a charitable clinic pharmacy 20 to permit any person not a pharmacist to compound or dispense 21 prescriptions or prescription refills or to retail or dispense the 22 poisons and narcotic drugs named in sections two, three and six, 23 article eight, chapter sixteen of this code: *Provided*, That a 24 licensed intern may compound and dispense prescriptions or 25 prescription refills under the direct supervision of a pharmacist:

- 1 Provided, however, That registered pharmacy technicians may assist
- 2 in the preparation and dispensing of prescriptions or prescription
- 3 refills, including, but not limited to, reconstitution of liquid
- 4 medications, typing and affixing labels under the direct
- 5 supervision of a licensed pharmacist.
- 6 (c) It is the duty of a pharmacist or employer who employs an
- 7 intern to license the intern with the board within ninety days
- 8 after employment. The board shall furnish proper forms for this
- 9 purpose and shall issue a certificate to the intern upon licensure.
- 10 (d) The experience requirement for licensure as a pharmacist
- 11 shall be computed from the date certified by the supervising
- 12 pharmacist as the date of entering the internship. If the
- 13 internship is not registered with the Board of Pharmacy, then the
- 14 intern shall receive no credit for such the experience when he or
- 15 she makes application for examination for licensure as a
- 16 pharmacist: Provided, That credit may be given for such the
- 17 unregistered experience if an appeal is made and evidence produced
- 18 showing experience was obtained but not registered and that failure
- 19 to register the internship experience was not the fault of the
- 20 intern.
- 21 (e) An intern having served part or all of his or her
- 22 internship in a pharmacy in another state or foreign country shall
- 23 be given credit for the same when the affidavit of his or her
- 24 internship is signed by the pharmacist under whom he or she served,
- 25 and it shows the dates and number of hours served in the internship

- 1 and when the affidavit is attested by the secretary of the State
- 2 Board of Pharmacy of the state or country where the internship was
- 3 served.
- 4 (f) Up to one third of the experience requirement for
- 5 licensure as a pharmacist may be fulfilled by an internship in a
- 6 foreign country.
- 7 (g) No pharmacist may compound or dispense any prescription
- 8 order when he or she has knowledge that the prescription was issued
- 9 by a practitioner without establishing an ongoing a valid
- 10 practitioner-patient relationship. An online or telephonic
- 11 evaluation by questionnaire, or an online or telephonic
- 12 <u>consultation</u>, is inadequate to establish an appropriate <u>a valid</u>
- 13 practitioner-patient relationship: Provided, That this prohibition
- 14 does not apply:
- 15 (1) In a documented emergency;
- 16 (2) In an on-call or cross-coverage situation; or
- 17 (3) Where patient care is rendered in consultation with
- 18 another practitioner who has an ongoing relationship with the
- 19 patient and who has agreed to supervise the patient's treatment,
- 20 including the use of any prescribed medications.
- 21 CHAPTER 60A. UNIFORM CONTROLLED SUBSTANCES ACT.
- 22 ARTICLE 9. CONTROLLED SUBSTANCES MONITORING.
- 23 §60A-9-3. Reporting system requirements; implementation; central
- 24 repository requirement.

- (a) On or before September 1, 2002, the Board of Pharmacy shall implement a program wherein a central repository is established and maintained which shall contain such information as is required by the provisions of this article regarding Schedule II, III and IV controlled substance prescriptions written or filled in this state. In implementing this program, the Board of Pharmacy shall consult with the West Virginia State Police, the licensing boards of practitioners affected by this article and affected practitioners.
- 10 (b) The program authorized by subsection (a) of this section 11 shall be designed to minimize inconvenience to patients, 12 prescribing practitioners and pharmacists while effectuating the 13 collection and storage of the required information. The State Board 14 of Pharmacy shall allow reporting of the required information by 15 electronic data transfer where feasible, and where not feasible, on 16 reporting forms promulgated by the Board of Pharmacy. The 17 information required to be submitted by the provisions of this 18 article shall be required to be filed no more frequently than once 19 a week within twenty-four hours.
- 20 (c) (1) The State Board of Pharmacy shall provide for the 21 electronic transmission of the information required to be provided 22 by this article by and through the use of a toll-free telephone 23 line.
- 24 (2) A dispenser, who does not have an automated record-keeping 25 system capable of producing an electronic report in the established

- 1 format may request a waiver from electronic reporting. The request
- 2 for a waiver shall be made to the State Board of Pharmacy in
- 3 writing and shall be granted if the dispenser agrees in writing to
- 4 report the data by submitting a completed "Pharmacy Universal Claim
- 5 Form" as defined by legislative rule.

6 §60A-9-4. Required information.

- 8 controlled substance listed in Schedule II, III or IV, as 9 established under the provisions of article two of this chapter or 10 whenever a prescription for the controlled substance is filled by: 11 (i) A pharmacist or pharmacy in this state; (ii) a hospital, or 12 other health care facility, for out-patient use; or (iii) a 13 pharmacy or pharmacist licensed by the Board of Pharmacy, but 14 situated outside this state for delivery to a person residing in 15 this state, the medical services provider, health care facility, 16 pharmacist or pharmacy shall, in a manner prescribed by rules 17 promulgated by the Board of Pharmacy under this article, report the 18 following information, as applicable:
- 19 (1) The name, address, pharmacy prescription number and Drug
 20 Enforcement Administration controlled substance registration number
 21 of the dispensing pharmacy or the dispensing physician or dentist;
- 22 (2) The <u>full legal</u> name, address and birth date of the person 23 for whom the prescription is written;
- 24 (3) The name, address and Drug Enforcement Administration 25 controlled substances registration number of the practitioner

- 1 writing the prescription;
- 2 (4) The name and national drug code number of the Schedule II,
- 3 III and IV controlled substance dispensed;
- 4 (5) The quantity and dosage of the Schedule II, III and IV 5 controlled substance dispensed;
- 6 (6) The date the prescription was <u>written and the date</u> filled;
 7 and
- 8 (7) The number of refills, if any, authorized by the 9 prescription;
- 10 (8) If the prescription being dispensed is being picked up by
- 11 someone other than the patient on behalf of the patient, the full
- 12 <u>legal name</u>, address and birth date of the person picking up the
- 13 prescription; and
- 14 <u>(9) The source of payment for the controlled substance</u> 15 dispensed.
- 16 (b) The Board of Pharmacy may prescribe by rule promulgated
- 17 under this article the form to be used in prescribing a Schedule
- 18 II, III and IV substance if, in the determination of the board, the
- 19 administration of the requirements of this section would be
- 20 facilitated.
- 21 (c) Products regulated by the provisions of article ten of
- 22 this chapter shall be subject to reporting pursuant to the
- 23 provisions of this article to the extent set forth in said article.
- 24 (d) Reporting required by this section is not required for a

- 1 drug administered directly to a patient or a drug dispensed by a
- 2 practitioner at a facility licensed by the state. Reporting is,
- 3 however, required by this section for a drug dispensed to a patient
- 4 by a practitioner: Provided, That the quantity dispensed is
- 5 limited to may not exceed an amount adequate to treat the patient
- 6 for a maximum of seventy-two hours with no greater than two
- 7 seventy-two-hour cycles <u>dispensed</u> in any fifteen-day period of
- 8 time.

9 §60A-9-4a. Verification of identity.

- Prior to releasing a Schedule II, III or IV controlled substance filled pursuant to a prescription, a medical services provider, health care facility, pharmacist or pharmacy shall verify the full legal name, address, and birth date of the person receiving or otherwise acquiring the controlled substance by requiring the presentation of a government issued photo identification card. This information shall be reported in accordance with the provisions of this article.
- 18 §60A-9-5. Confidentiality; limited access to records; period of retention; no civil liability for required reporting.
- (a) (1) The information required by this article to be kept by
 the State Board of Pharmacy is confidential and is open to
 inspection only by inspectors and agents of the State Board of
 Harmacy, members of the West Virginia State Police expressly
 authorized by the Superintendent of the West Virginia State Police
 to have access to the information, authorized agents of local

1 law-enforcement agencies as a member members of a federally 2 affiliated drug task force, authorized agents of the federal Drug 3 Enforcement Administration, duly authorized agents of the Bureau 4 for Medical Services and the Workers' Compensation Commission, duly 5 authorized agents of the Office of the Chief Medical Examiner for 6 use in post-mortem examinations, duly authorized agents of 7 licensing boards of practitioners in this state and other states 8 authorized to prescribe Schedules II, III and IV controlled 9 substances, prescribing practitioners and pharmacists and persons 10 with an enforceable court order or regulatory agency administrative 11 subpoena: Provided, That all law-enforcement personnel who have 12 access to the Controlled Substances Monitoring Program database 13 shall be granted access in accordance with applicable state laws 14 and Board of Pharmacy legislative rules, shall be certified as a 15 West Virginia law-enforcement officer, and shall have successfully 16 completed United States Drug Enforcement Administration Diversion 17 Training and National Association of Drug Diversion Investigation 18 Training. Provided, That all All information released by the State 19 Board of Pharmacy must be related to a specific patient or a 20 specific individual or entity under investigation by any of the 21 above parties except that practitioners who prescribe or dispense 22 controlled substances may request specific data related to their 23 Drug Enforcement Administration controlled substance registration 24 number or for the purpose of providing treatment to a patient: 25 Provided, however, That the West Virginia Controlled Substances 26 Monitoring Program Database Review Committee established in

- 1 <u>subsection</u> (b) of this section is authorized to query the database 2 to comply with said subsection.
- (2) Subject to the provisions of subdivision (1) of this 3 subsection, the board shall also review the West Virginia 5 Controlled Substance Monitoring Program database and issue reports 6 that identify abnormal or unusual practices of patients who exceed 7 parameters as determined by the advisory committee established in 8 this section. The board shall communicate with prescribers and 9 dispensers to more effectively manage the medications of their 10 patients in the manner recommended by the advisory committee. All 11 other reports produced by the board shall be kept confidential. The 12 board shall maintain the information required by this article for 13 a period of not less than five years. Notwithstanding any other 14 provisions of this code to the contrary, data obtained under the 15 provisions of this article may be used for compilation of 16 educational, scholarly or statistical purposes, and may be shared 17 with the West Virginia Department of Health and Human Resources for 18 those purposes, as long as the identities of persons or entities 19 and any personally identifiable information, including protected 20 health information, contained therein shall be redacted, scrubbed 21 or otherwise irreversibly destroyed in a manner that will preserve 22 the confidential nature of the information. remain confidential. No 23 individual or entity required to report under section four of this 24 article may be subject to a claim for civil damages or other civil 25 relief for the reporting of information to the Board of Pharmacy as

- 1 required under and in accordance with the provisions of this 2 article.
- 3 (3) The board shall establish an advisory committee to
- 4 develop, implement and recommend parameters to be used in
- 5 identifying abnormal or unusual usage patterns of patients in this
- 6 state. This advisory committee shall:
- 7 (A) Consist of the following members: A physician licensed by
- 8 the West Virginia Board of Medicine, a dentist licensed by the West
- 9 Virginia Board of Dental Examiners, a physician licensed by the
- 10 West Virginia Board of Osteopathy, a licensed physician certified
- 11 by the American Board of Pain Medicine, a licensed physician board
- 12 certified in medical oncology recommended by the West Virginia
- 13 State Medical Association, a licensed physician board certified in
- 14 palliative care recommended by the West Virginia Center on End of
- 15 Life Care, a pharmacist licensed by the West Virginia Board of
- 16 Pharmacy, a licensed physician member of the West Virginia Academy
- 17 of Family Physicians, an expert in drug diversion, and such other
- 18 members as determined by the board.
- 19 (B) Recommend parameters to identify abnormal or unusual usage
- 20 patterns of controlled substances for patients in order to prepare
- 21 reports as requested in accordance with subsection (a), subdivision
- 22 (2) of this section.
- 23 (C) Make recommendations for training, research and other
- 24 areas that are determined by the committee to have the potential to
- 25 reduce inappropriate use of prescription drugs in this state,

- 1 <u>including</u>, but not limited to, studying issues related to diversion
- 2 of suboxone (buprenorphine and naloxone).
- 3 (D) Monitor the ability of medical services providers, health
- 4 care facilities, pharmacists and pharmacies to meet the twenty-four
- 5 hour reporting requirement for the Controlled Substances Monitoring
- 6 Program set forth in section three of this article, and report on
- 7 the feasibility of requiring real-time reporting.
- 8 (E) Establish outreach programs with local law enforcement to
- 9 provide education to local law enforcement on the requirements and
- 10 use of the Controlled Substances Monitoring Program database
- 11 established in this article.
- 12 (b) The Board of Pharmacy shall create a West Virginia
- 13 Controlled Substances Monitoring Program Database Review Committee
- 14 of individuals consisting of two prosecuting attorneys from West
- 15 Virginia counties, two physicians with specialties which require
- 16 extensive use of controlled substances and a pharmacist who is
- 17 knowledgeable about the use and abuse of controlled substances.
- 18 The review committee may determine that an additional physician who
- 19 is an expert in the field under investigation be added to the team
- 20 when the facts of a case indicate that the additional expertise is
- 21 required. The review committee, working independently, shall guery
- 22 the database based on parameters established by the advisory
- 23 committee. The review committee shall make determinations on a
- 24 case-by-case basis on specific unusual prescribing or dispensing
- 25 patterns indicated by outliers in the system which the review

1 committee has reasonable cause to believe necessitates further 2 action by law enforcement or the licensing board having 3 jurisdiction over the prescribers or dispensers under 4 consideration. The review committee shall also review notices 5 provided by the chief medical examiner pursuant to subsection (h), 6 section ten, article twelve, chapter sixty-one of this code and 7 determine on a case-by-case basis whether a practitioner who 8 prescribed or dispensed a controlled substance resulting in or 9 contributing to the drug overdose may have breached professional or 10 occupational standards or committed a criminal act when prescribing 11 the controlled substance at issue to the decedent. Only in those 12 cases in which there is reasonable cause to believe a breach of 13 professional or occupational standards or a criminal act may have 14 occurred, the review committee shall notify the appropriate 15 professional licensing agency having jurisdiction over the 16 applicable prescriber or dispenser and appropriate law-enforcement 17 agencies and provide pertinent information from the database for 18 their consideration. The number of cases identified shall be determined by the review committee based on a number that can be 20 adequately reviewed by the review committee. 21 (c) The Board of Pharmacy is responsible for establishing and 22 providing administrative support for the advisory committee and the 23 West Virginia Controlled Substances Monitoring Program Database 24 Review Committee. The advisory committee and the review committee 25 shall elect a chair by majority vote. Members of the advisory

- 1 committee and the review committee may not be compensated in their
- 2 capacity as members but shall be reimbursed for reasonable expenses
- 3 incurred in the performance of their duties.
- 4 (d) The board shall promulgate rules with advice and consent
- 5 of the advisory committee, in accordance with the provisions of
- 6 article three, chapter twenty-nine-a of this code on or before June
- 7 1, 2013. The legislative rules must include, but shall not be
- 8 limited to, the following matters: (1) Identifying parameters used
- 9 in identifying abnormal or unusual prescribing or dispensing
- 10 patterns; (2) processing parameters and developing reports of
- 11 abnormal or unusual prescribing or dispensing patterns for
- 12 patients, practitioners and dispensers; (3) establishing the
- 13 information to be contained in reports and the process by which the
- 14 reports will be generated and disseminated; and (4) setting up
- 15 processes and procedures to ensure that the privacy,
- 16 confidentiality, and security of information collected, recorded,
- 17 transmitted and maintained by the review committee is not
- 18 disclosed except as provided in this section.
- 19 (b) (e) All practitioners, as that term is defined in section
- 20 one hundred-one, article two of this chapter who prescribe or
- 21 dispense schedule II, III or IV controlled substances shall, on or
- 22 before July 1, 2011, have online or other form of electronic access
- 23 to the West Virginia Controlled Substances Monitoring Program
- 24 database:
- 25 (c) (f) Persons or entities with access to the West Virginia

- 1 Controlled Substances Monitoring Program database pursuant to this
- 2 section may, pursuant to rules promulgated by the Board of
- 3 Pharmacy, delegate appropriate personnel to have access to said
- 4 database;
- 5 (d) (g) Good faith reliance by a practitioner on information
- 6 contained in the West Virginia Controlled Substances Monitoring
- 7 Program database in prescribing or dispensing or refusing or
- 8 declining to prescribe or dispense a schedule II, III or IV
- 9 controlled substance shall constitute an absolute defense in any
- 10 civil or criminal action brought due to prescribing or dispensing
- 11 or refusing or declining to prescribe or dispense; and
- 12 (e) The Board of Pharmacy is hereby authorized to promulgate
- 13 an emergency rule under chapter twenty-nine-a to effectuate the
- 14 amendments to this section enacted during the 2010 Regular Session
- 15 of the Legislature.
- 16 (h) A prescribing or dispensing practitioner may notify law
- 17 enforcement of a patient who, in the prescribing or dispensing
- 18 practitioner's judgment, may be in violation of section four
- 19 hundred ten, article four of this chapter, based on information
- 20 obtained and reviewed from the controlled substances monitoring
- 21 database. A prescribing or dispensing practitioner who makes a
- 22 notification pursuant to this subsection is immune from any civil,
- 23 administrative or criminal liability that otherwise might be
- 24 incurred or imposed because of the notification if the notification
- 25 is made in good faith.

- 1 $\frac{\text{(f)}}{\text{(i)}}$ Nothing in the article $\frac{\text{shall}}{\text{may}}$ be construed to
- 2 requirea require a practitioner to access the West Virginia
- 3 Controlled Substances Monitoring Program database <u>except as</u>
- 4 provided in section five-a of this article.
- 5 (j) The Board of Pharmacy shall provide an annual report on
- 6 the West Virginia Controlled Substance Monitoring Program to the
- 7 Legislative Oversight Commission on Health and Human Resources
- 8 Accountability with recommendations for needed legislation no later
- 9 than January 1 of each year.
- 10 §60A-9-5a. Practitioner requirements to conduct annual search of the database; required rulemaking.
- 12 (a) Upon initial prescribing or dispensing of 13 pain-relieving controlled substances and at least annually 14 thereafter, all persons with prescriptive authority and in 15 possession of a valid Drug Enforcement Administration registration 16 identification number and, who are licensed by the Board of 17 Medicine as set forth in article three, chapter thirty of this 18 code, the Board of Registered Professional Nurses as set forth in 19 article seven, chapter thirty of this code, the Board of Dental 20 Examiners as set forth in article four, chapter thirty of this code 21 and the Board of Osteopathy as set forth in article fourteen, 22 chapter thirty of this code shall access the West Virginia 23 Controlled Substances Monitoring Program database for information 24 regarding specific patients for whom they are 25 pain-relieving controlled substances as part of a course of

- 1 treatment for chronic, non-malignant pain but who are not suffering
 2 from a terminal illness. The information obtained from accessing
 3 the West Virginia Controlled Substances Monitoring Program database
 4 for the patient shall be documented in the patient's medical
 5 record. A pain-relieving controlled substance shall be defined as
 6 set forth in section one, article three-a, chapter thirty of this
- 8 (b) The various boards mentioned in subsection (a) above shall 9 promulgate both emergency and legislative rules pursuant to the 10 provisions of article three, chapter twenty-nine-a of this code to 11 effectuate the provisions of this section.

12 §60A-9-7. Criminal penalties.

7 code.

- (a) Any person who is required to submit information to the state Board of Pharmacy pursuant to the provisions of this article who fails to do so as directed by the board shall be is guilty of a misdemeanor and, upon conviction thereof, shall be fined not less than \$100 nor more than \$500.
- (b) Any person who is required to submit information to the state Board of Pharmacy pursuant to the provisions of this article who knowingly and willfully refuses to submit the information required by this article shall be is guilty of a misdemeanor and, upon conviction thereof, shall be confined in a county or regional jail not more than six months or fined not more than \$1,000, or both confined or fined.
- 25 (c) Any person who is required by the provisions of this

- 1 article to submit information to the state Board of Pharmacy who 2 knowingly submits thereto information known to that person to be 3 false or fraudulent shall be is guilty of a misdemeanor and, upon 4 conviction thereof, shall be confined in a county or regional jail 5 not more than one year or fined not more than \$5,000, or both 6 confined or fined.
- (d) Any person who is required to access the information 8 contained in the West Virginia Controlled Substances Monitoring 9 Program database as set forth in subsection (a) of section five-a of this article and fails to do so as directed by the rules of their licensing board is quilty of a misdemeanor and, upon conviction thereof, shall be fined not less than one hundred dollars nor more than five hundred dollars.
- (d) (e) Any person granted access to the information required by the provisions of this article to be maintained by the state Board of Pharmacy, who shall willfully disclose the information required to be maintained by this article in a manner inconsistent with a legitimate law-enforcement purpose, a legitimate professional regulatory purpose, the terms of a court order or as otherwise expressly authorized by the provisions of this article shall be is guilty of a misdemeanor and, upon conviction thereof, and six months or fined not more than \$1,000, or both confined or fined.
- 25 (f) Unauthorized access or use or unauthorized disclosure of

- 1 the information in the database is a felony punishable by
- 2 imprisonment in a state correctional facility for not less than one
- 3 year nor more than five years or fined not less than \$3,000 nor
- 4 more than \$10,000, or both imprisoned or fined.

5 §60A-9-8. Creation of Fight Substance Abuse Fund.

- There is hereby created a special revenue account in the state treasury, designated the Fight Substance Abuse Fund, which shall be an interest-bearing account and may be invested in accordance with the provisions of article six, chapter twelve of this code, with interest income a proper credit to the fund. The fund shall consist of appropriations by the Legislature, gifts, donations or any other source. Expenditures from the fund shall be for the following purposes: to provide funding for substance abuse prevention, treatment, treatment coordination and education.
- 15 ARTICLE 10. METHAMPHETAMINE LABORATORY ERADICATION ACT.
- 16 §60A-10-3. Definitions.
- 17 In this article:
- 18 (a) "Board of Pharmacy" or "board" means the West Virginia
- 19 Board of Pharmacy established by the provisions of article five,
- 20 chapter thirty of this code.
- 21 (b) "Designated precursor" means any drug product made subject
- 22 to the requirements of this article by the provisions of section
- 23 seven of this article.
- 24 (c) "Distributor" means any person within this state or

- 1 another state, other than a manufacturer or wholesaler, who sells,
- 2 delivers, transfers or in any manner furnishes a drug product to
- 3 any person who is not the ultimate user or consumer of the product.
- 4 (d) "Drug product" means a pharmaceutical product that
- 5 contains as its single active ingredient ephedrine, pseudoephedrine
- 6 or phenylpropanolamine or a substance identified on the
- 7 supplemental list provided for in section seven of this article
- 8 which may be sold without a prescription and which is labeled for
- 9 use by a consumer in accordance with the requirements of the laws
- 10 and rules of this state and the federal government.
- 11 (e) "Ephedrine" means ephedrine, its salts or optical isomers
- 12 or salts of optical isomers.
- 13 (f) "Manufacturer" means any person within this state who
- 14 produces, compounds, packages or in any manner initially prepares
- 15 for sale or use any drug product or any such person in another
- 16 state if they cause the products to be compounded, packaged or
- 17 transported into this state.
- 18 (g) "National Association of Drug Diversion Investigators" or
- 19 "NADDI" means the non-profit 501(c)(3) organization established in
- 20 1989, made up of members who are responsible for investigating and
- 21 prosecuting pharmaceutical drug diversion, and that facilitates
- 22 cooperation between law enforcement, health care professionals,
- 23 state regulatory agencies, and pharmaceutical manufacturers in the
- 24 investigation and prevention of prescription drug abuse and
- 25 <u>diversion</u>.

- 1 (h) "Multi-State Real-Time Tracking System" or "MSRTTS" means
- 2 the real-time electronic logging system provided by NADDI at no
- 3 cost to states that have legislation requiring real-time electronic
- 4 monitoring of precursor purchases, and agree to use the system.
- 5 MSRTTS is used by pharmacies and law enforcement to track sales of
- 6 over-the-counter (OTC) cold and allergy medications containing
- 7 precursors to the illegal drug, methamphetamine.
- 8 (g) (i) "Phenylpropanolamine" means phenylpropanolamine, its
- 9 salts, optical isomers and salts of optical isomers.
- 10 (h) (j) "Pseudoephedrine" means pseudoephedrine, its salts,
- 11 optical isomers and salts of optical isomers.
- 12 (i) (k) "Precursor" means any substance which may be used
- 13 along with other substances as a component in the production and
- 14 distribution of illegal methamphetamine.
- 15 (j) (l) "Pharmacist" means an individual currently licensed by
- 16 this state to engage in the practice of pharmacy and pharmaceutical
- 17 care as defined in subsection (t), section one-b, article fifty
- 18 five, chapter thirty of this code.
- 19 (k) (m) "Pharmacy intern" has the same meaning as the term
- 20 "intern" as set forth in section one-b, article five, chapter
- 21 thirty of this code.
- (1) (n) "Pharmacy" means any drugstore, apothecary or place
- 23 within this state where drugs are dispensed and sold at retail or
- 24 display for sale at retail and pharmaceutical care is provided
- 25 outside of this state where drugs are dispensed and pharmaceutical

- 1 care is provided to residents of this state.
- 2 (m) (o) "Pharmacy counter" means an area in the pharmacy
- 3 restricted to the public where controlled substances are stored and
- 4 housed and where controlled substances may only be sold,
- 5 transferred or dispensed by a pharmacist, pharmacy intern or
- 6 pharmacy technician.
- 7 (n) (p) "Pharmacy technician" means a registered technician
- 8 who meets the requirements for registration as set forth in article
- 9 five, chapter thirty of this code.
- 10 (o) (q) "Retail establishment" means any entity or person
- 11 within this state who sells, transfers or distributes goods,
- 12 including over-the-counter drug products, to an ultimate consumer.
- 13 (p) (r) "Schedule V" means the schedule of controlled
- 14 substances set out in section two hundred twelve, section two of
- 15 this chapter.
- 16 (q) "Single active ingredient" means those ingredients listed
- 17 on a drug product package as the only active ingredient in over the
- 18 counter medication or identified on the Schedule maintained by the
- 19 Board of Pharmacy as being primarily used in the illegal production
- 20 and distribution of methamphetamine.
- 21 (r) (s) "Superintendent of the State Police" or
- 22 "Superintendent" means the Superintendent of the West Virginia
- 23 State Police as set forth in section five, article two, chapter
- 24 fifteen of this code.

- (s) (t) "Wholesaler" means any person within this state or another state, other than a manufacturer, who sells, transfers or in any manner furnishes a drug product to any other person in this 4 state for the purpose of being resold.
- 5 §60A-10-4. Purchase, receipt, acquisition and possession of

 substances to be used as precursor to manufacture

 of methamphetamine or another controlled

 substance; offenses; exceptions; penalties.
- (a) A pharmacy may not sell, transfer or dispense to the same person, and a person may not purchase, more than three and six-tenths grams on one day or more than seven and five-tenths grams in any thirty-day period of ephedrine, pseudoephedrine or phenylpropanolamine. The limits shall apply to the total amount of ephedrine, pseudoephedrine and phenylpropanolamine contained in the products, and not the overall weight of the products.
- (1) Any person who knowingly purchases, receives, or otherwise possesses more than three and six-tenths grams on one day within any thirty day period knowingly purchases, receives or otherwise possesses more than three packages of a drug product containing as its single active ingredient ephedrine, pseudoephedrine or phenylpropanolamine or more than nine seven and five-tenths grams in a thirty-day period of ephedrine, pseudoephedrine or phenylpropanolamine in any form shall be is guilty of a misdemeanor and, upon conviction, shall be confined in a jail for not more than one year, fined not more than \$1,000, or both fined and confined.

- 1 (2) Any pharmacy, wholesaler or other entity operating the
- 2 retail establishment which sells, transfers or dispenses a product
- 3 in violation of this section is guilty of a misdemeanor and, upon
- 4 conviction, shall be fined not more than \$1,000 for the first
- 5 offense, or more than \$10,000 for each subsequent offense.
- 6 (b) Notwithstanding the provisions of subsection subdivision
- 7 (a) (1) of this section, any person convicted of a second or
- 8 subsequent violation of the provisions of said subsection
- 9 subdivision or a statute or ordinance of the United States or
- 10 another state which contains the same essential elements shall be
- 11 is guilty of a felony and, upon conviction, shall be confined
- 12 <u>imprisoned</u> in a state correctional facility for not less than one
- 13 nor more than five years, fined not more than \$25,000, or both
- 14 imprisoned and fined.
- 15 (c) The provisions of subsection (a) of this section shall not
- 16 apply to:
- 17 (1) Products dispensed pursuant to a valid prescription;
- $\frac{(1)}{(2)}$ Drug products which are for pediatric use primarily
- 19 intended for administration to children under the age of twelve;
- (2) (3) Drug products which have been determined by the Board
- 21 of Pharmacy to be in a form which is unamenable not amenable to
- 22 being used for the manufacture of methamphetamine; or
- (3) (4) Persons lawfully possessing drug products in their
- 24 capacities as distributors, wholesalers, manufacturers,
- 25 pharmacists, pharmacy interns, pharmacy technicians, or health care

- 1 professionals. or persons possessing such drug products pursuant to
- 2 a valid prescription
- (d) Notwithstanding any provision of this code to the 4 contrary, any person who knowingly possesses any amount of 5 ephedrine, pseudoephedrine, phenylpropanolamine or other designated 6 precursor with the intent to use it in the manufacture of 7 methamphetamine or who knowingly possesses a substance containing 8 ephedrine, pseudoephedrine or phenylpropanolamine or their salts, 9 optical isomers or salts of optical isomers in a state or form 10 which is, or has been altered or converted from the state or form 11 in which these chemicals are, or were, commercially distributed 12 shall be is guilty of a felony and, upon conviction, shall be 13 confined imprisoned in a state correctional facility for not less 14 than two nor more than ten years, fined not more than \$25,000, or 15 both imprisoned and fined.
- (e) (1) Any pharmacy, wholesaler, manufacturer or distributor of drug products containing as their single active ingredient ephedrine, pseudoephedrine, phenylpropanolamine, their salts or optical isomers or salts of optical isomers or other designated precursor shall obtain a registration annually from the State Board of Pharmacy as described in section six of this article. Any such pharmacy, wholesaler, manufacturer or distributor shall keep complete records of all sales and transactions as provided in section eight of this article. The records shall be gathered and maintained pursuant to legislative rule promulgated by the Board of

- 1 Pharmacy.
- 2 (2) Any drug products possessed without a registration as 3 provided in this section are subject to forfeiture upon conviction 4 for a violation of this section.
- 5 (3) In addition to any administrative penalties provided by 6 law, any violation of this subsection is a misdemeanor, punishable 7 upon conviction by a fine in an amount not more than \$10,000.
- 8 §60A-10-5. Restrictions on the sale, transfer or delivery of
 9 certain drug products; penalties.
- (a) No pharmacy or individual may display, offer for sale or place a drug product containing as its single active ingredient ephedrine, pseudoephedrine or phenylpropanolamine or other designated precursor where the public may freely access the drug product. All such drug products or designated precursors shall be placed behind a pharmacy counter where access is restricted to a pharmacist, a pharmacy intern, a pharmacy technician or other pharmacy employee.
- (b) All storage of drug products regulated by the provisions
 of this section shall be in a controlled and locked access location
 that is not accessible by the general public and shall maintain
 strict inventory control standards and complete records of quantity
 the product maintained in bulk form.
- (c) No pharmacy shall may sell, deliver or provide any drug 24 product regulated by the provisions of this section to any person 25 who is under the age of eighteen.

- (d) If a drug product regulated by the provisions of this section is transferred, sold or delivered, the individual, pharmacy or retail establishment transferring, selling or delivering the drug product shall offer to have a pharmacist provide patient counseling, as defined by section one-b, article five, chapter thirty of this code and the rules of the board of pharmacy, to the person purchasing, receiving or acquiring the drug product in order
- 8 to improve the proper use of the drug product and to discuss
- 9 contraindications.
- (d) (e) If a drug product regulated by the provisions of this section is transferred, sold or delivered, the individual, pharmacy or retail establishment transferring, selling or delivering the drug product shall require the person purchasing, receiving or otherwise acquiring the drug product to:
- 15 (1) Produce a government-issued photo identification showing 16 his or her date of birth; and
- 17 (2) Sign a form logbook, in either paper or electronic format,
 18 containing the information set forth in subsection (b), section
 19 eight of this article and attesting to the validity of such the
 20 information.
- (e) (f) Any person who knowingly makes a false representation 22 or statement pursuant to the requirements of this section shall be 23 is guilty of a misdemeanor and, upon conviction, be confined in a 24 jail for not more than six months, fined not more than \$5,000, or 25 both fined and confined.

1 (g) (1) The pharmacist, pharmacy intern or pharmacy technician processing the transaction shall determine that the name entered in the logbook corresponds to the name provided on the identification. 4 Beginning January 1, 2013, a pharmacy or retail establishment shall, before completing a sale under this section, 6 electronically submit the information required by section eight of 7 this article to the Multi-State Real-Time Tracking System (MSRTTS) 8 administered by the National Association of Drug Diversion 9 Investigators (NADDI): Provided, That the system is available to 10 retailers in the state without a charge for accessing the system. This system shall be capable of generating a stop sale alert, which 12 shall be a notification that completion of the sale would result in 13 the seller or purchaser violating the quantity limits set forth in 14 this article. The seller may not complete the sale if the system 15 generates a stop sale alert. The system shall contain an override 16 function that may be used by a dispenser of a drug product who has a reasonable fear of imminent bodily harm if he or she does not complete a sale. Each instance in which the override function is 19 utilized shall be logged by the system. Absent negligence, 20 wantonness, recklessness or deliberate misconduct, any retailer 21 utilizing the Multi-State Real-Time Tracking System in accordance with this subdivision may not be civilly liable as a result of any 23 act or omission in carrying out the duties required by this 24 subdivision and is immune from liability to any third party unless 25 the retailer has violated any provision of this subdivision in

- 1 relation to a claim brought for the violation.
- 2 (3) If a pharmacy or retail establishment selling a
- 3 nonprescription product containing ephedrine, pseudoephedrine or
- 4 phenylpropanolamine experiences mechanical or electronic failure of
- 5 the Multi-State Real-Time Tracking System and is unable to comply
- 6 with the electronic sales tracking requirement, the pharmacy or
- 7 retail establishment shall maintain a written log or an alternative
- 8 electronic record keeping mechanism until such time as the pharmacy
- 9 or retail establishment is able to comply with the electronic sales
- 10 tracking requirement.
- 11 (e) (h) This section does not apply to drug products that are
- 12 dispensed pursuant to a prescription, are pediatric products
- 13 primarily intended for administration, according to label
- 14 instructions, to children under twelve years of age.
- (f) (i) Any violation of this section is a misdemeanor,
- 16 punishable upon conviction by a fine in an amount not more than
- 17 \$10,000.
- 18 (j) The provisions of this section supersede and preempt all
- 19 <u>local laws</u>, ordinances, rules and regulations pertaining to the
- 20 sale of any compounds, mixtures, or preparation containing
- 21 ephedrine, pseudoephedrine or phenylpropanolamine.
- 22 §60A-10-7. Restricted products; rule-making authority.
- 23 (a) On or before July 1, 2005, the Board of Pharmacy shall
- 24 promulgate emergency and legislative rules pursuant to the

- 1 provision of article three, chapter twenty-nine-a of this code to
 2 implement a program wherein the Board of Pharmacy shall consult
 3 with the Superintendent of the State Police in identifying drug
 4 products which are a designated precursor, in addition to those
 5 that contain as their single active ingredient ephedrine,
 6 pseudoephedrine or phenylpropanolamine, that are commonly being
 7 used in the production and distribution of methamphetamine. Those
 8 drug products which the Superintendent of the State Police have
 9 demonstrated by empirical evidence are commonly used in the
 10 manufacture of methamphetamine shall be added to a supplemental
 11 list and shall be subject to all of the restrictions of this
 12 article. These rules established pursuant to this section shall
 13 include:
- (1) A process whereby pharmacies are made aware of all drug
 15 products that contain as their single active ingredient ephedrine,
 16 pseudoephedrine and phenylpropanolamine that will be listed as a
 17 Schedule V substance and must be sold, transferred or dispensed
 18 from behind a pharmacy counter;
- 19 (2) A process whereby pharmacies and retail establishments are
 20 made aware of additional drug products added to Schedule V that are
 21 required to be placed behind the pharmacy counter for sale,
 22 transfer or distribution can be periodically reviewed and updated.
- 23 (b) At any time after July 1, 2005, the Board of Pharmacy, 24 upon the recommendation of the Superintendent of the State Police, 25 shall promulgate emergency and legislative rules pursuant to the

- 1 provision of article three, chapter twenty-nine-a of this code to
 2 implement an updated supplemental list of products containing the
 3 controlled substances ephedrine, pseudoephedrine or
 4 phenylpropanolamine as an active ingredient or any other drug used
 5 as a precursor in the manufacture of methamphetamine, which the
 6 Superintendent of the State Police has demonstrated by empirical
 7 evidence is being used in the manufacture of methamphetamine. This
 8 listing process shall comport with the requirements of subsection
- 10 §60A-10-8. Reporting requirements; confidentiality.
- 11 (a) Whenever Until January 1, 2013, upon each there is a sale, 12 retail, transfer or distribution of any drug product referred to in 13 section seven of this article or another designated precursor, the 14 pharmacist, pharmacy intern, or pharmacy technician making the 15 sale, transfer or distribution shall report the following 16 information for inclusion in $\frac{1}{2}$ the central repository established 17 and maintained by the Board of Pharmacy:
- 18 (1) The date of the transaction;

9 (a) of this section.

- 19 (2) The name, address and driver's license or state-issued 20 identification number of the person; and
- 21 (3) The name, quantity of packages and total gram weight of 22 the product or products purchased, received or otherwise acquired.
- 23 (b) The information required to be reported by this section 24 shall be reported by paper log maintained at the point of sale:

- 1 Provided, That, beginning on January 1, 2007, reporting shall be by
- 2 electronic transmission to the Board of Pharmacy no more frequently
- 3 than once a week. Beginning on January 1, 2013, the electronic
- 4 transmission of the information required to be reported in
- 5 subsection (a) of this section shall be reported to the MSRTTS, and
- 6 shall be made in real time at the time of the transaction.
- 7 (c) The information required by this section shall be the
- 8 property of the state. The information shall be disclosed as
- 9 appropriate to the federal Drug Enforcement Administration and to
- 10 state and local law enforcement agencies. The information shall
- 11 not be accessed, used, or shared for any purpose other than to
- 12 ensure compliance with this article and federal law. and a
- 13 pharmacy shall have no duty to retain a copy of the information in
- 14 any format once the information has been reported to the Board of
- 15 Pharmacy as required by this section. NADDI shall forward state
- 16 transaction records in the MSRTTS to the West Virginia State Police
- 17 weekly, and provide real-time access to MSRTTS information through
- 18 the MSRTTS online portal to authorized agents of the federal Drug
- 19 Enforcement Administration and certified law enforcement in this
- 20 and other states for use in the detection of violations of this
- 21 article or of federal laws designed to prevent the illegal use,
- 22 production, or distribution of methamphetamine.
- 23 §60A-10-11. Reporting to the Legislative Oversight Commission on
- 24 Health and Human Resources Accountability.
- 25 On or before December 1, 2005 Beginning July 1, 2013, the

- 1 Superintendent of the West Virginia State Police shall submit $\frac{1}{2}$
- 2 annual report no later than July 1 of each year including findings,
- 3 conclusions and recommendations, together with drafts of any
- 4 legislation necessary, to improve the effectiveness of a reduction
- 5 in illegal methamphetamine production and distribution to the
- 6 Legislative Oversight Commission on Health and Human Resources
- 7 Accountability for consideration with data and statistics related
- 8 to methamphetamine use, production and distribution in this state
- 9 including, but not limited to, the number of clandestine
- 10 methamphetamine lab incidents per year.
- 11 CHAPTER 61. CRIMES AND OTHER PUNISHMENT.
- 12 ARTICLE 12. POSTMORTEM EXAMINATIONS.
- 13 §61-12-10. When autopsies made and by whom performed; records of
- 14 date investigated; copies of records and
- information; reporting requirements.
- 16 (a) If in the opinion of the chief medical examiner, or of the
- 17 county medical examiner of the county in which the death in
- 18 question occurred, it is advisable and in the public interest that
- 19 an autopsy be made, or if an autopsy is requested by either the
- 20 prosecuting attorney or the judge of the circuit court or other
- 21 court of record having criminal jurisdiction in that county, an
- 22 autopsy shall be conducted by the chief medical examiner or his or
- 23 her designee, by a member of his or her staff, or by a competent
- 24 pathologist designated and employed by the chief medical examiner
- 25 under the provisions of this article. For this purpose, the chief

- 1 medical examiner may employ any county medical examiner who is a
 2 pathologist who holds board certification or board eligibility in
 3 forensic pathology or has completed an American Board of Pathology
 4 fellowship in forensic pathology to make the autopsies, and the
 5 fees to be paid for autopsies under this section shall be in
 6 addition to the fee provided for investigations pursuant to section
 7 eight of this article. A full record and report of the findings
 8 developed by the autopsy shall be filed with the office of the
 9 chief medical examiner by the person making the autopsy.
- (b) Within the discretion of the chief medical examiner, or of
 the person making the autopsy, or if requested by the prosecuting
 tattorney of the county, or of the county where any injury
 contributing to or causing the death was sustained, a copy of the
 report of the autopsy shall be furnished to the prosecuting
 tattorney.
- (c) The office of the chief medical examiner shall keep full, complete and properly indexed records of all deaths investigated, sontaining all relevant information concerning the death and the autopsy report if such be an autopsy report is made. Any prosecuting attorney or law-enforcement officer may secure copies of these records or information necessary for the performance of his or her official duties.
- (d) Copies of these records or information shall be furnished, 24 upon request, to any court of law, or to the parties therein to 25 whom the cause of death is a material issue, except where the court

- 1 determines that interests in a civil matter conflict with the 2 interests in a criminal proceeding, in which case the interests in 3 the criminal proceeding shall take precedence. The office of chief 4 medical examiner shall be reimbursed a reasonable rate by the
- 5 requesting party for costs incurred in the production of records
- 6 under this subsection and subsection (c) of this section.
- (e) The chief medical examiner is authorized to release investigation records and autopsy reports to the multidisciplinary 9 team authorized by section three, article five-d, chapter 10 forty-nine of this code and as authorized in subsection (h) of this 11 section. At the direction of the Secretary of the Department of 12 Health and Human Resources the chief medical examiner may release 13 records and information to other state agencies when considered to 14 be in the public interest.
- 15 (f) Any person performing an autopsy under this section is 16 empowered to keep and retain, for and on behalf of the chief 17 medical examiner, any tissue from the body upon which the autopsy 18 was performed which may be necessary for further study or 19 consideration.
- 20 (g) In cases of the death of any infant in the State of West
 21 Virginia where sudden infant death syndrome is the suspected cause
 22 of death and the chief medical examiner or the medical examiner of
 23 the county in which the death in question occurred considers it
 24 advisable to perform an autopsy, it is the duty of the chief
 25 medical examiner or the medical examiner of the county in which the

- 1 death occurred to notify the sudden infant death syndrome program
- 2 within the division of maternal and child health and to inform the
- 3 program of all information to be given to the infant's parents.
- 4 (h) If the chief medical officer determines that a drug
- 5 overdose is the cause of death of a person, the chief medical
- 6 examiner shall provide notice of the death to the West Virginia
- 7 Controlled Substances Monitoring Program Database Review Committee
- 8 established pursuant to subsection (b), section five, article nine,
- 9 chapter sixty-a of this code and shall include in the notice any
- 10 information relating to the cause of the fatal overdose.